### 2001 DRAFTING REQUEST

### Senate Amendment (SA-SSA1-SB55)

Received: 06/15/2001  Wanted: As time permits  For: Senate Democratic Caucus					Received By: mdsida  Identical to LRB:  By/Representing: Keckhaver  Drafter: mdsida			
This file	This file may be shown to any legislator: NO							
May Co	ntact:				Addl. Drafters:			
Subject:	Correct	tional System -	prisons		Extra Copies:	rpn		
Submit	via email: NO							
Request	er's email:							
Pre To	pic:							
SDC:	Keckhaver - C	CN9501,						
Topic:			<del></del>					
Private 1	business prison	employment			·			
Instruc	tions:	<del></del>		·				
See Atta	ached							
 Draftin	g History:							
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required	
/?	mdsida 06/16/2001	jdyer 06/16/2001						
/1		jdyer 06/18/2001	haugeca 06/16/20	D1	lrb_docadmin 06/16/2001		`	
/2			haugeca 06/18/200	01	lrb_docadmin 06/19/2001			

06/19/2001 09:07:37 AM Page 2

Vers. <u>Drafted</u> <u>Reviewed</u> <u>Typed</u> <u>Proofed</u> <u>Submitted</u> <u>Jacketed</u> <u>Required</u>

FE Sent For:

<END>

### 2001 DRAFTING REQUEST

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Wanted: As time permits  For: Senate Democratic Caucus  This file may be shown to any legislator: NO  May Contact:				Received By: mdsida  Identical to LRB:				
				Subject:	Correct	tional System	- prisons	
Submit	via email: NO							
Request	er's email:							
Pre To	pic:	*****						
SDC:	Keckhaver - C	CN9501,						
Topic:								
Private 1	business prison	employment						
Instruc	tions:	·						
See Atta	ached							
 Draftin	g History:							
Vers.	Drafted	Reviewed	Typed	Proofed	Submitted	<u>Jacketed</u>	Required	
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/1		/2 % jld	haugeca 06/16/200 /2 hm/	01	lrb_docadmin 06/16/2001			
FE Sent	For:	-	6/18/1	01	•			

### 2001 DRAFTING REQUEST

### Senate Amendment (SA-SSA1-SB55)

Received: 06/15/2001	Received By: mdsida  Identical to LRB:  By/Representing: Keckhaver  Drafter: mdsida  Addl. Drafters:			
Wanted: As time permits				
For: Senate Democratic Caucus				
This file may be shown to any legislator: NO				
May Contact:				
Subject: Correctional System - prisons	Extra Copies: rpn			
Submit via email: NO				
Requester's email:				
Pre Topic:				
SDC:Keckhaver - CN9501,				
Topic:	·			
Private business prison employment				
Instructions:				
See Attached				
Drafting History:				
Vers. Drafted Reviewed Typed Proofed // mdsida Charles	Submitted Jacketed Required			

FE Sent For:

<END>

#### DEPARTMENT OF CORRECTIONS

(N9501)

Private Business/Prison Industries

JFC reduced program from 6 to 2 projects (JFC Shibilski motion #1276).

Senate must clarify that the 2 remaining allowed projects are the two with current DOC contracts (this applies to Fabry and Jorgenson) and that those contracts cannot be replaced by others.

This is a correction of the JFC motion suggested by AFL-CIO.

MeD

### CORRECTIONS - ADULT CORRECTIONAL FACILITIES

Repeal of Private Business/Prison Employment Program

Motion:

Move to reduce the number of allowed private business/prison employment programs to two projects.

### Dsida, Michael

From:

Keckhaver, John

Sent:

Saturday, June 16, 2001 2:38 PM

To:

Dsida, Michael

Subject:

RE: cn9501 - private business prison employment

### The latter.

----Original Message----

From:

Dsida, Michael

Sent:

Saturday, June 16, 2001 1:17 PM

To:

Keckhaver, John

Subject: cn9501 - private business prison employment

Is the intent of this motion to have the program end after the current contracts expire? Or is it only to prohibit DOC from entering into contracts with anyone other than Fabry or Jorgenson?

### **2001 - 2002 LEGISLATURE**

LRBb0782/7 MGD:...:...

D-note

SDC:.....Keckhaver – CN9501, Private business prison employment

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

CAUCUS SENATE AMENDMENT

### TO 2001 SENATE BILL 55

TO SENATE SUBSTITUTE AMENDMENT 1,



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At the locations indicated, amend the bill as follows:

1089 16 that lin

1. Page 2, line 2: delete the material beginning with 2 and ending with 25

on page 2, line 2 and substitute:

SECTION (2). 303.01 (2) (em) of the statutes is amended to read:

303.01 (2) (em) Lease space, with or without equipment, within the precincts of state prisons, as specified in s. 302.02, or within the confines of correctional institutions operated by the department for holding in secure custody persons adjudged delinquent, to not more than 6 2 private businesses to employ prison inmates and institution residents to manufacture products or components or to provide services for sale on the open market. The department shall comply with s.

16.75 in selecting businesses under this paragraph. The department may enter into a contract under this paragraph only with the approval of the joint committee on finance and only if the department is a party to a contract with the private business under this paragraph on the effective date of this paragraph... [revisor inserts date]. The department may not enter into or amend a contract under this paragraph unless the contract or amendment specifies each state prison or juvenile correctional institution at which the private business will employ inmates or institution residents. The department shall consult with appropriate trade organizations and labor unions prior to issuing requests for proposals and prior to selecting proposals before entering into or extending contracts under this paragraph. Each such private business may conduct its operations as a private business, subject to the wage standards under sub. (4), the disposition of earnings under sub. (8), the provisions regarding displacement in sub. (11), the requirements for notification and hearing under sub. (1) (c), the requirement for prison industries board approval under s. 303.015 (1) (b) and the authority of the department to maintain security and control in its institutions. The private business and its operations are not a prison industry. Inmates employed by the private business are not subject to the requirements of inmates participating in prison industries, except as provided in this paragraph; ".

History: 1975 c. 41 s. 52; 1975 c. 224, 396; 1977 c. 26 ss. 42, 75; 1983 a. 27; 1983 a. 283; 1983 a. 524; 1987 a. 27; 1989 a. 31 s. 1673c; Stats. 1989 s. 303.01; 1989 a. 283; 1991 a. 269; 1993 a. 16; 1995 a. 27, 1997 a. 27, 36; 1999 a. 9, 32.

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LRBb0782/dn MGD:...:...

date

I eliminated the RFP requirement, since only the two private business prison employers currently under contract with the department of corrections could submit proposals that would warrant consideration by the department.

Michael Dsida Legislative Attorney Phone: (608) 266–9867

LRBb0782/1dn MGD:jld:ch

June 16, 2001

I eliminated the RFP requirement, since only the two private business prison employers currently under contract with the department of corrections could submit proposals that would warrant consideration by the department.

Michael Dsida Legislative Attorney Phone: (608) 266–9867

### Dsida, Michael

From:

Hanaman, Cathlene

Sent:

Monday, June 18, 2001 12:37 PM

To:

Dsida, Michael

Subject:

FW: LRB 782/1 - CN 9501

Here are some redraft instructions.

-----Original Message-----

From:

Keckhaver, John

Sent:

Monday, June 18, 2001 12:28 PM Hanaman, Cathlene; Ammerman, Fred

To: Subject:

LRB 782/1 - CN 9501

I gave an incorrect answer to a question on this one. The intent is also to prevent DOC from extending the existing contracts. They are to be allowed to expire and then the program is to end.

NO.987 P.1

2917 International lane Madison, WI 53704 608/246-7920

Wisconsin Department of Corrections Bureau of Correctional Enterprises

Fax

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Re: Jek		11		
Phone:	Fax# () (	8522	Phone # 240 - 5524    Fax #	
Faoci	Co./Dopt. LR	B	Co.   Phone	
Tel (	To MIKE	Dsida	From Cullern Godfriaux	scemi
Λ	Post-it* Fax Note	7671	Date (O   # of pages	,

Comments:

Fabry, Jorgensen Contract extensions attached.

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### AMENDMENT TO THE CONTRACT BETWEEN THE DEPARTMENT OF CORRECTIONS AND JORGENSEN CONVEYORS, INCORPORATED, FOR THE PIPLOYMENT OF PRISON INMATES



The contract entered into by the Department of Corrections, State of Wisconsin and Jorgensen Conveyors, Incorporated and effective on April 26, 1996 is amended as follows:

#### III. CONDITIONS OF EMPLOYMENT OF INMATES

C. <u>Wage Schedule</u>: Inmate employee compensation shall be no less than the prevailing wage rate for the work performed as determined by the <del>Department of Industry, Labor and Human Relations</del> <u>Department of Workforce Development</u>.

### VI TERMINATION

#### Amended to read:

This agreement shall terminate three five years after the last date of signature of the parties hereto.

Not withstanding the foregoing, either party may terminate this agreement for any reason after giving the other party ninety days written notice. The notice period shall begin to run upon receipt of the notice.

It is the intention of the parties to negotiste two consecutive one five year extensions to this contract, for an additional total of 10 years.

#### XVI NONDISPLACEMENT

The contractor agrees that during the period of this contract the employment of immates under this contract will not result in the displacement of private sector workers. Displacement is defined by the following:

Displacement has occurred when an employee or employees in a business operation in the State of Wisconsin are laid off as a direct result of work being performed in a prison as part of the Wisconsin Department of Corrections' Private Sector Industries Program.

Displacement has also occurred when, through no fault of their own, an employee or employees in a business operation in the State of Wisconsin are permanently transferred to another iob which reduces their base pay (excluding overtime, differentials, bonuses)

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by more than 25% as a direct result of work performed in a prison as part of the Wisconsin Department of Corrections' Private Sector Industries Program.

Further the contractor agrees that the employment of immates under this agreement will not be applied in skills in which there is a surplus of available labor in the locality of the contractor, nor will it jeopardize contracts held by the contractor, nor will it replace contractor's employees involved in a labor dispute.

The contractor agrees to post a notice provided by the Department in all of its work places describing the nature of this contract, the definition of displacement and a Department contact for employees who believe they may have been displaced by this contract.

IN WITNESS WHEREOF, the parties have executed this agreement amendment:

· Jorgensen Conveyors, Inc.

Date: 4.7. 99

1/2/20

Date: 4/7/99

Department of Corrections

Bv:

Date

3/26/99

NO.987 P.4/7

### ORIGINAL

AMENDMENT TO THE CONTRACT
BETWEEN THE DEPARTMENT
OF CORRECTIONS AND THE
FABRY GLOVE AND MITTEN
COMPANY FOR THE EMPLOYMENT
OF PRISON INMATES

The contract entered into by the Department of Corrections, State of Wisconsin and the Fabry Glove and Mitten Company and effective May 10, 1996 is amended as follows:

VI. TERMINATION:



AMENDED TO READ:

This agreement shall terminate three on August 10, 1999.

#### XVI NONDISPLACEMENT

THIS SECTION IS CREATED TO READ:

The Contractor agrees that during the period of this contract the employment of inmates under this contract will not result in the "displacement" of private sector workers.

"Displacement" is defined by the following:

"Displacement" has occurred when an employee or employees in a business operation in the State of Wisconsin are laid off as a direct result of work being performed in a prison as part of the Wisconsin Department of Corrections' Private Sector Industries Program.

"Displacement" has also occurred when, through no fault of their own, an employee or employees in a business operation in the State of Wisconsin are permanently transferred to another job which reduces their base pay (excluding overtime, differentials, bonuses) by more than 25% as a direct result of work performed in a prison as part of the Wisconsin Department of Corrections' Private Sector Industries Program.

Further the Contractor agrees that the employment of inmates under this agreement will not be applied in skills in which there is a surplus of available labor in the locality of the Contractor, nor will it jeopardize contracts held by the Contractor, nor will it replace Contractor's employees involved in a labor dispute.

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The Contractor agrees to post a notice provided by the Department in all of its work places describing the nature of this contract, the definition of "displacement" and a Department contact for employees who believe they may have been displaced by this contract.

IN WITNESS WHEREOF, the parties have executed this agreement amendment:

FABRY GLOVE & METTEN COMPANY

Ву: \_

Date:

By:

Date:

DEPARTMENT OF CORRECTIONS

Rv:

Dato: 5/6/9

# AMENDMENT TO THE CONTRACT BETWEEN THE DEPARTMENT OF CORRECTIONS AND THE FABRY GLOVE AND MITTEN COMPANY FOR EMPLOYMENT OF PRISON INMATES

ORIGINAL

The contract entered into by the Department of Corrections, State of Wisconsin and the Fabry Glove and Mitten Company and effective May 10, 1996 and amended May 6, 1999 is further amended:

#### III. CONDITIONS OF EMPLOYMENT

#### C. Wage Schedule

This section is amended to read:

The Department shall compensate the inmate employees engaged in the Industry Operation at no less than the preveiling entry wage rate for the work performed that paid for work of a similar nature in the locality in which the work is to be performed as determined by the Department of Industry, Labor and Human Relations Workforce Development or the Department of Corrections when not available from the Department of Workforce Development.

### IV. PAYMENT



The section is repealed and recreated to read:

The Department shall bill Contractor monthly based on the standard production time established by the Contractor and agreed to by the Department at 125% of rates in place as of the effective date of this amendment as included in attachment one.

Indirect inmute operations involving inspection will be billed at the rate of \$.111 per standard allowable minute consistent with attachment two.

In the event that the Department of Workforce Development or the Department changes its determination of the wage rate for the work to be performed by the prison inmates as described in this agreement, the parties agree to renegotiate the above rates.

Contractor shall mail payment to the Department within 45 days of receipt of the bill.

The performance by the Department of the Industry Operation shall be evaluated on a calendar quarter basis by both parties and adjusted by mutual agreement.

NO.987

P.7/7

#### V. TERMINATION

Amended to read;

This agreement shall terminate on August 10, 1999 five years after the last date of the signature of the parties berto. Either party may terminate this agreement for any reason after giving the other than 180 days' written notice. The notice period shall begin to run upon receipt of the notice. The Department agrees to give Contractor 180 days' written notice prior to terminating this agreement for failure of Contractor to comply with the terms, conditions and specifications of this agreement.

It is the intention of the parties to negotiate two conscentive one five year extensions to this contract.

#### XVI. NONDISPLACEMENT

Amended to read:

XVI XVIII NONDISPLACEMENT

IN WITNESS WHEREOF, the parties have executed this amendment:

FAHRY GLOVE & MITTEN COMPANY I

PARTMENT OF CORRECTIONS

By:\_

Dage: 7/83/97

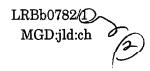
11

7/23/99



### State of Misconsin 2001 - 2002 LEGISLATURE





strended,

SDC:.....Keckhaver - CN9501, Private business prison employment

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

### CAUCUS SENATE AMENDMENT

TO SENATE SUBSTITUTE AMENDMENT 1,

TO 2001 SENATE BILL 55



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At the locations indicated, amend the substitute amendment as follows:

1. Page 1089, line 16: delete the material beginning with that line and ending with page 1090, line 13, and substitute:

"Section 3389gm. 303.01 (2) (em) of the statutes is amended to read:

303.01 (2) (em) Lease space, with or without equipment, within the precincts of state prisons, as specified in s. 302.02, or within the confines of correctional institutions operated by the department for holding in secure custody persons adjudged delinquent, to not more than 6 2 private businesses to employ prison inmates and institution residents to manufacture products or components or to provide services for sale on the open market. The department shall comply with s.

LRBb0782/1 -2-2001 - 2002 Legislature MGD:ild:ch , extend, renew, saragraph 16.75 in selecting businesses under this paragraph. The department may enter into 1 a contract under this paragraph only with the approval of the joint committee or 2 3 finance and only to the department is a party to a contract with the private under this paragraph on the effective date of this paragraph ... revisor inserts date. 4 The department may not enter into or amend a contract under this paragraph unless 5 the contract or amendment specifies each state prison or juvenile correctional 6 which the private business will employ immates 7 The department shall consult with appropriate trade organizations and 8 laber unions prior to issuing requests for proposals and prior to selecting proposals 9 before entering into or extending contracts under this paragraph. Each such private 10 business may conduct its operations as a private business, subject to the wage 11 standards under sub. (4), the disposition of earnings under sub. (8), the provisions 12 regarding displacement in sub. (11), the requirements for notification and hearing 13 under sub. (1) (c), the requirement for prison industries board approval under s. 14 303.015 (1) (b) and the authority of the department to maintain security and control 15 in its institutions. The private business and its operations are not a prison industry. 16 Inmates employed by the private business are not subject to the requirements of 17 inmates participating in prison industries, except as provided in this paragraph; 18 19 (END)

Insert B



### State of Misconsin 1999–2000 LEGISLATURE

LRBb0469/3 JEO&MGD:cmh&jlg:km

LFB:.....Bauer (DS) - Private business prison employment program

FOR 1999-01 BUDGET - NOT READY FOR INTRODUCTION

### LFB AMENDMENT

TO 1999 ASSEMBLY BILL 133 AND 1999 SENATE BILL 45

At the locations indicated, amend the bill as follows:

1. Page Min, line after that line insert:

"Section 20.410 (1) (gi) of the statutes is amended to read:

20.410 (1) (gi) General operations. The amounts in the schedule to operate institutions and provide field services and administrative services. All moneys received under s. 303.01 (8) that are attributable to moneys collected from earnings of inmates and residents under s. 303.01 (2) (em) and all moneys received under ss. 302.386 (2m) and (3) (d) and 303.065 (6) shall be credited to this appropriation account.

SECTION 359r. 20.410 (1) (hm) of the statutes is repealed.".

2. Page 445, line 5: after that line insert:

# Page 351 , I'm 6: Often that line in sent:

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"Section 361m. 20.410 (1) (km) of the statutes is amended to read:

20.410 (1) (km) Prison industries. The amounts in the schedule for the establishment and operation of prison industries, but not including the program under s. 303.01 (2) (em). All moneys received from prison industries sales shall be credited to this appropriation. All moneys credited to this appropriation shall be expended first for the purpose under par. (ko). No expenditure may be made from this appropriation for the construction of buildings or purchase of equipment for new prison industries, except upon approval of the joint committee on finance after a determination that the moneys are needed and that no other appropriation is available for that purpose."

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3. Page , line a: after that line insert:

-682

"Section 2023 108.07 (8) (b) of the statutes is amended to read:

108.07 (8) (b) If a claimant is a prisoner of a state prison, as defined in s. 302.01, and has employment with an employer other than the department of corrections or a private business leasing space within a state prison under s. 303.01 (2) (em), and the claimant's employment terminates because conditions of incarceration or supervision make it impossible to continue the employment, the department shall charge to the fund's balancing account any benefits based on the terminated employment that are otherwise chargeable to the account of an employer that is subject to the contribution requirements under ss. 108.17 and 108.18.".

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4. Page 1215 line 11: after that line insert-

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"SECTION 2718e. 303.01 (2) (em) of the statutes is amended to read:

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24.

303.01 (2) (em) Lease space, with or without equipment, within the precincts

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of state prisons, as specified in s. 302.02, or within the confines of correctional

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institutions operated by the department for holding in secure custody persons adjudged delinquent, to not more than 6 private businesses to employ prison inmates and institution residents to manufacture products or components or to provide services for sale on the open market. The department shall comply with s. 16.75 in selecting businesses under this paragraph. The department may enter into a contract under this paragraph only with the approval of the joint committee on finance. The department may not enter into or amend a contract under this paragraph unless the contract or amendment specifies each state prison or juvenile correctional institution at which the private business will employ inmates or institution residents. The private business may not employ inmates or institution residents at a state prison or juvenile correctional institution not specified in the contract without the approval of the joint committee on finance. The department shall consult with appropriate trade organizations and labor unions prior to issuing requests for proposals and prior to selecting proposals under this paragraph. Each such private business may conduct its operations as a private business, subject to the wage standards under sub. (4), the disposition of earnings under sub. (8), the provisions regarding displacement in sub. (11), the requirements for notification and hearing under sub. (1) (c), the requirement for prison industries board approval under s. 303.015(1)(b) and the authority of the department to maintain security and control in its institutions. The private business and its operations are not a prison Inmates employed by the private business are not subject to the industry. requirements of inmates participating in prison industries, except as provided in this paragraph;

SECTION 2013 no. 303.01 (2) (em) of the statutes, as affected by 1999 Wisconsin Act .... (this act), is repealed. (UUER)

3389Kb

SECTION 2013. 303.01 (8) (b) of the statutes is amended to read:

303.01 (8) (b) The department shall distribute earnings of an inmate or resident, other than an inmate or resident employed under sub. (2)(em), for the crime victim and witness assistance surcharge under s. 973.045 (4), for the delinquency victim and witness assistance surcharge under s. 938.34 (8d) (c), for the deoxyribonucleic acid analysis surcharge under s. 973.046 (4) and for compliance with s. 303.06 (2) and may distribute earnings for the support of the inmate's or resident's dependents and for other obligations either acknowledged by the inmate or resident in writing or which have been reduced to judgment that may be satisfied according to law.

SECTION 27728h. 303.01 (8) (c) of the statutes is repealed.

**SECTION** 27181. 303.01 (8) (d) of the statutes is repealed.

SECTION 2718p. 303.01 (8) (e) of the statutes is repealed.

SECTION 2718q 303.01 (11) of the statutes is created to read

303.01 (11) DISPLACEMENT. (a) In this subsection:

- 1. "Displace an employe" means to lay off an employe in this state as a direct result of work being performed in a state prison or juvenile correctional institution under a prison contract or to permanently transfer an employe in this state to another job that reduces the employe's base pay, excluding overtime, differentials and bonuses, by more than 25% as a direct result of work being performed in a state prison or juvenile correctional institution under a prison contract.
- 2. "Prison contract" means a contract entered into by the department under sub. (2) (em).
- 3. Private employer" means a private business that is a party to a prison contract.

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(b) A private employer may not displace an employe or cause another private business to displace an employe. (c) A private employer may not employ inmates or institution residents under a prison contract if any of the following applies: 1. The inmates or institution residents are to be employed in a skill, craft or trade in which there is a surplus of available labor, in the locality of the private employer. 2. The employment of the inmates or institution residents will impair the performance of other contracts to which the private employer is a party. 3. The inmates or institution residents will replace employes who are on strike against the private employer or locked out of work. (d) A private employer shall post in all of its workplaces a notice provided by

the department containing a description of the nature of the prison contract and an explanation of what it means for an employe of a private employer to be displaced under this subsection and identifying a person at the department whom an employe of a private employer may contact if the employe believes that he or she may have been displaced by a prison contract.

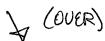
SECTION 2713 grm. 303.01 (11) of the statutes, as created by 1999 Wisconsin Act

(this act), is repealed.

303.06 (3) of the statutes is repealed. SECTION

Section 2718y. 303.21 (1) (b) of the statutes is amended to read:

303.21 (1) (b) Inmates are included under par. (a) if they are participating in a structured work program away from the institution grounds under s. 302.15 or a secure work program under s. 303.063. Inmates are not included under par. (a) if they are employed in a prison industry under s. 303.06 (2), participating in a work



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release program under s. 303.065 (2), participating in employment with a private business under s. 303.01 (2) (em) or participating in the transitional employment program, but they are eligible for worker's compensation benefits under ch. 102. Residents subject to s. 303.01 (1) (b) are not included under par. (a) but they are eligible for worker's compensation benefits under ch. 102.".

5. Page 1404, line 21: after that line insert:

- "(5d) Profitability requirement.
- (a) In this subsection:
- 1. "Prison contract" has the meaning given in section 303.01 (11) (a) 2. of the statutes.
- 2. "Profitable" means earning a profit, as determined by the report described in paragraph (b), during at least three quarters of calendar year 2000.
- (b) The department of corrections and the department of administration shall submit a report to the joint committee on finance for each quarter of calendar year 2000 providing the department of corrections' cash balance summary under each prison contract. Each report shall be prepared within 30 days after the end of the quarter. The report for the 4th quarter shall state whether the department's operations under at least two-thirds of its prison contracts were profitable during calendar year 2000. If less than two-thirds of its prison contracts were profitable, the department of corrections shall terminate its program for contracting with private employers under section 303.01 (2) (em) of the statutes
- (c) If the report under paragraph (b) states that less than two thirds of prison contracts were profitable during calendar year 2000, the joint committee on finance shall certify that fact to the revisor of statutes no later than March 1, 2001. Upon

INSERT B

the certification, the revisor of statutes shall publish notice in the Wisconsin 1 2 Administrative Register of the report and that, as of March 1, 2001, the treatment of sections 20.410 (1) (gi), (hm) and (km), 108.07 (8) (b), 303.01 (8) (b), (c), (d) and (e), 3 4 303.06 (3) and 303.21 (1) (b) of the statutes and the repeal of section 303.01 (2) (em) 5 and (11) of the statutes have taken effect. Section 13.10 (4) of the statutes does not 6 apply to the sertification by the joint committee on finance under this paragraph." 6. Page 1991, line 2: after that line insert: 7 "(\$d) Sunset of private business prison employment program. The treatment of sections 20.410 (1) (gi), (hm) and (km), 108.07 (8) (b), 303.01 (8) (b), (c), (d) and (e) 303.06 (3) and 303.21 (1) (b) of the statutes and the repeal of section 303.01 (2) (em) and (11) of the statutes take effect on March 1 11 if the certification described in 12 Section 9111 (5d) (d) of this act occurs.". 13 MOUE

LRB-3393/P1 MGD&JEO:cmh:mrc

# Page 379, line 18: after that line Insert:

Section 1

Section 1. 20.410 (1) (gi) of the statutes is amended to read:

20.410 (1) (gi) General operations. The amounts in the schedule to operate institutions and provide field services and administrative services. All moneys received under s. 303.01 (8) that are attributable to moneys collected from parnings of inmates and residents under s. 303.01 (2) (em) and all moneys received under ss. 302.386 (2m) and (3) (d) and 303.065 (6) shall be credited to this appropriation account.

SECTION 2. 20.410 (1) (hm) of the statutes is repealed.

SECTION 3. 20.410 (1) (km) of the statutes is amended to read:

20.410 (1) (km) Prison industries. The amounts in the schedule for the establishment and operation of prison industries, but not including the program under s. 303.01 (2) (em). All moneys received from prison industries sales shall be credited to this appropriation. All moneys credited to this appropriation shall be expended first for the purpose under par. (ko). No expenditure may be made from this appropriation for the construction of buildings or purchase of equipment for new prison industries, except upon approval of the joint committee on finance after a determination that the moneys are needed and that no other appropriation is available for that purpose.

**SECTION 4.** 20.455 (5) (i) of the statutes is amended to read:

20.455 (5) (i) Victim compensation, inmate payments. All moneys received under s. 303.06 (2) and (3) for the administration of ch. 949 and for crime victim compensation payments or services.

Section 5. 108.07 (8) (b) of the statutes is amended to read:

108.07 (8) (b) If a claimant is a prisoner of a state prison, as defined in s. 302.01, and has employment with an employer other than the department of corrections er

(end insert X into Insert A)

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LRBb0782/2dn MGD:,,.....

The department of corrections (DOC) currently has contracts under s. 303.01 (2) (em) with Fabry Glove and Mitten and with Jorgensen Conveyors. Under an amendment to the contract with Fabry, that contract terminates on August 9, 2004. Under an amendment to the contract with Jorgensen, that contract terminates on April 7, 2004. Therefore, I selected September 1, 2004 as the termination date of the private business prison employment program for this amendment.

Please note that both of the contracts state that it is the intention of the parties to negotiate a five year extension. Those statements alone should not pose any legal problem. Nevertheless, if DOC has made any other statements indicating a clearer intent to renew one of the contracts, this amendment may pose some constitutional problems. Specifically,

In addition, it is my understanding that because of certain layoffs of Jorgensen employees, DOC and Jorgensen have agreed to suspend their contract. It is also my understanding that they have agreed that they will reinstate the contract if Jorgensen rehires laid off employees. They have also apparently agreed that if they reinstate the contract, the amount of time then remaining under the contract will be the same amount of time that was remaining when they agreed to suspend it. Thus, DOC and Jorgensen may have effectively extended the termination date of their contract beyond the September 1, 2004, termination date, which might lead to separate impairment of contract problems. (It is my understanding, however, that Jorgensen is unlikely to rehire the employees necessary to get their contract with DOC reinstated.)

Michael Dsida Legislative Attorney Phone: (608) 266–9867

Mout Q



6782/2 LRBs0648/4dn MES/Mag:ks



This substitute amendment is drafted according to your instructions in that it includes a provision which prohibits the enforcement of certain restrictive covenants that restrict or prohibit the erection, maintenance or use of a television or adio antenna or satellite dish under certain circumstances.

At is possible that a court could find that this provision violates the federal or state constitutional proscriptions against a legislative impairment of the obligation of contracts. [See article I, section 10, of the U.S. constitution and article I, section 12, of the Wisconsin constitution.] It should be noted, however, that "[t]he constitutional proscription against impairment of the obligation of contract is not absolute." State ex rel. Cannon v. Moran, 111 Wis. 2d 544, 553 (1983), citing, in part, Home Building & Loan Assn. v. Blaisdell, 290 U.S. 398, 428 (1934). "Under certain circumstances the obligation of contract may be obliged to yield to the compelling interest of the public — the exercise of the police power." Cannon at 554, citing State ex. rel. Building Owners v. Adamany, 64 Wis. 2d 280, 292 (1974).

In general, when a court determines whether challenged legislation interferes with the constitutional protections afforded contracts, the court must determine whether the legislation impairs an existing contract, whether the impairment is substantial and whether the legislative purpose justifies the impairment. See Laskaris v. City of Wisconsin Dells, 131 Wis. 2d 525 (Ct. Apps., 1986) and Energy Reserves Group, Inc. v. Kansas Power and Light Cd., 459 U.S. 400, 103 S. Ct. 697 (1983).

I have not conducted exhaustive research on this topic and it is impossible to predict how a court would decide a challenge brought against created s. 847.10, should it become law, but I believe that you should at least be aware of this issue. Please let me know if you have any further questions on this topic.

Marc E. Shovers Legislative Attorney 265–0129

Typed

LRBb0782/2dn MGD.jld.hmh

June 18, 2001

The department of corrections (DOC) currently has contracts under s. 303.01 (2) (em) with Fabry Glove and Mitten and with Jorgensen Conveyors. Under an amendment to the contract with Fabry, that contract terminates on August 9, 2004. Under an amendment to the contract with Jorgensen, that contract terminates on April 7, 2004. Therefore, I selected September 1, 2004, as the termination date of the private business prison employment program for this amendment.

Please note that both of the contracts state that it is the intention of the parties to negotiate a five—year extension. Those statements alone should not pose any legal problem. Nevertheless, if DOC has made any other statements indicating a clearer intent to renew one of the contracts, this amendment may pose some constitutional problems. Specifically, it is possible that a court could find that this provision violates the federal or state constitutional proscriptions against a legislative impairment of the obligation of contracts. [See article I, section 10, U.S. Constitution and article I, section 12, of the Wisconsin Constitution.] It should be noted, however, that "[t]he constitutional proscription against impairment of the obligation of contract is not absolute." State ex rel. Cannon v. Moran, 111 Wis. 2d 544, 553 (1983), citing, in part, Home Building & Loan Assn. v. Blaisdell, 290 U.S. 398, 428 (1934). "Under certain circumstances the obligation of contract may be 'obliged to yield to the compelling interest of the public — the exercise of the police power." Cannon at 554, citing State ex. rel. Building Owners v. Adamany, 64 Wis. 2d 280, 292 (1974).

In addition, it is my understanding that because of certain layoffs of Jorgensen employees, DOC and Jorgensen have agreed to suspend their contract. It is also my understanding that they have agreed that they will reinstate the contract if Jorgensen rehires laid off employees. They have also apparently agreed that, if they reinstate the contract, the amount of time then remaining under the contract will be the same amount of time that was remaining when they agreed to suspend it. Thus, DOC and Jorgensen may have effectively extended the termination date of their contract beyond the September 1, 2004, termination date, which might lead to separate impairment of contract problems. (It is my understanding, however, that Jorgensen is unlikely to rehire the employees necessary to get their contract with DOC reinstated.)

Michael Dsida Legislative Attorney Phone: (608) 266–9867

### SDC:.....Keckhaver - CN9501, Private business prison employment FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION CAUCUS SENATE AMENDMENT TO SENATE SUBSTITUTE AMENDMENT 1, **TO 2001 SENATE BILL 55**

2	1. Page 350, line 24: after that line insert:
3	"Section 679g. 20.410 (1) (gi) of the statutes is amended to read:
4	20.410 (1) (gi) General operations. The amounts in the schedule to operate
5	institutions and provide field services and administrative services. All moneys
6	received under s. 303.01 (8) that are attributable to moneys collected from earnings
7	of inmates and residents under s. 303.01 (2) (em) and all moneys received under ss.
8	302.386 (2m) and (3) (d) and 303.065 (6) shall be credited to this appropriation

At the locations indicated, amend the substitute amendment as follows:

2. Page 351, line 6: after that line insert:

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account.".

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- 1 "Section 680r. 20.410 (1) (hm) of the statutes is repealed.".
- 2 3. Page 351, line 11: after that line insert:
- 3 "Section 682m. 20.410 (1) (km) of the statutes is amended to read:
  - 20.410 (1) (km) Prison industries. The amounts in the schedule for the establishment and operation of prison industries, but not including the program under s. 303.01 (2) (em). All moneys received from prison industries sales shall be credited to this appropriation. All moneys credited to this appropriation shall be expended first for the purpose under par. (ko). No expenditure may be made from this appropriation for the construction of buildings or purchase of equipment for new prison industries, except upon approval of the joint committee on finance after a determination that the moneys are needed and that no other appropriation is available for that purpose.".
    - 4. Page 379, line 18: after that line insert:
  - "SECTION 773q. 20.455 (5) (i) of the statutes is amended to read:
    - 20.455 (5) (i) Victim compensation, inmate payments. All moneys received under s. 303.06 (2) and (3) for the administration of ch. 949 and for crime victim compensation payments or services.".
      - 5. Page 912, line 11: after that line insert:
    - "Section 2604b. 108.07 (8) (b) of the statutes is amended to read:
    - 108.07 (8) (b) If a claimant is a prisoner of a state prison, as defined in s. 302.01, and has employment with an employer other than the department of corrections or a private business leasing space within a state prison under s. 303.01 (2) (em), and the claimant's employment terminates because conditions of incarceration or supervision make it impossible to continue the employment, the department shall

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charge to the fund's balancing account any benefits based on the terminated employment that are otherwise chargeable to the account of an employer that is subject to the contribution requirements under ss. 108.17 and 108.18.".

6. Page 1089, line 16: delete the material beginning with that line and ending with page 1090, line 13, and substitute:

"Section 3389gm. 303.01 (2) (em) of the statutes is amended to read:

303.01 (2) (em) Lease space, with or without equipment, within the precincts of state prisons, as specified in s. 302.02, or within the confines of correctional institutions operated by the department for holding in secure custody persons adjudged delinquent, to not more than 6 2 private businesses to employ prison inmates and institution residents to manufacture products or components or to provide services for sale on the open market. The department shall comply with s. 16.75 in selecting businesses under this paragraph. The department may enter into a contract under this paragraph only with the approval of the joint committee on finance. The Beginning on the effective date of this paragraph .... [revisor inserts datel, the department may not enter into, extend, renew, or amend a contract under this paragraph unless the contract or amendment specifies each state prison or juvenile correctional institution at which the private business will employ inmates or institution residents. The department shall consult with appropriate trade organizations and labor unions prior to issuing requests for proposals and prior to selecting proposals under this paragraph. Each such private business may conduct its operations as a private business, subject to the wage standards under sub. (4), the disposition of earnings under sub. (8), the provisions regarding displacement in sub. (11), the requirements for notification and hearing under sub. (1) (c), the requirement

for prison industries board approval under s. 303.015 (1) (b) and the authority of the department to maintain security and control in its institutions. The private business and its operations are not a prison industry. Inmates employed by the private business are not subject to the requirements of inmates participating in prison industries, except as provided in this paragraph;

**Section 3389gn.** 303.01 (2) (em) of the statutes, as affected by 2001 Wisconsin Act .... (this act), is repealed.

SECTION 3389kb. 303.01 (8) (b) of the statutes is amended to read:

303.01 (8) (b) The department shall distribute earnings of an inmate or resident, other than an inmate or resident employed under sub. (2) (em), for the crime victim and witness assistance surcharge under s. 973.045 (4), for the delinquency victim and witness assistance surcharge under s. 938.34 (8d) (c), for the deoxyribonucleic acid analysis surcharge under s. 973.046 (4) and for compliance with s. 303.06 (2) and may distribute earnings for the support of the inmate's or resident's dependents and for other obligations either acknowledged by the inmate or resident in writing or which have been reduced to judgment that may be satisfied according to law.

SECTION 3389kg. 303.01 (8) (c) of the statutes is repealed.

SECTION 3389km. 303.01 (8) (d) of the statutes is repealed.

SECTION 3389kq. 303.01 (8) (e) of the statutes is repealed.

21 Section 3389ks. 303.01 (11) of the statutes is repealed.

SECTION 3389kx. 303.06 (3) of the statutes is repealed.

SECTION 3389kz. 303.21 (1) (b) of the statutes is amended to read:

303.21 (1) (b) Inmates are included under par. (a) if they are participating in a structured work program away from the institution grounds under s. 302.15 or a

secure work program under s. 303.063. Inmates are not included under par. (a) if they are employed in a prison industry under s. 303.06 (2), participating in a work release program under s. 303.065 (2), participating in employment with a private business under s. 303.01 (2) (em) or participating in the transitional employment program, but they are eligible for worker's compensation benefits under ch. 102. Residents subject to s. 303.01 (1) (b) are not included under par. (a) but they are eligible for worker's compensation benefits under ch. 102.".

### 7. Page 1418, line 4: after that line insert:

"(1d) SUNSET OF PRIVATE BUSINESS PRISON EMPLOYMENT PROGRAM. The treatment of sections 20.410 (1) (gi), (hm), and (km), 108.07 (8) (b), 303.01 (8) (b), (c), (d), and (e) and (11), 303.06 (3), and 303.21 (1) (b) of the statutes and the repeal of section 303.01 (2) (em) of the statutes take effect on September 1, 2004."

(END)